

DESIGN OF OUR WORLD

OF OUR
ONLINE

CCSQ WORLD USABILITY DAY 2021

Content Strategy

Building trust through communication

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Introduction

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- Member of the Content Support Center team within the Center for Medicaid and CHIP Services (CMCS)



Introduction

UX (HCD) Content Strategy focuses on **how the experience communicates with the user.**

Builds trust through:

- Understanding user needs
- User research and testing
- Language and emotion
- Thoughtful iteration



The screenshot shows the Merriam-Webster website interface. At the top, there is a navigation bar with links for 'GAMES & QUIZZES', 'THESAURUS', 'WORD OF THE DAY', and 'FEATURES'. The Merriam-Webster logo and 'SINCE 1828' are on the left. A search bar contains the word 'trust'. Below the search bar, there are two tabs: 'Dictionary' and 'Thesaurus', with 'Thesaurus' being the active tab. The main content area displays the definition of 'trust' as a verb, including its forms (trusted, trusting, trusts) and two numbered entries with sub-points (a, b, c) and example sentences.

Merriam-Webster SINCE 1828

GAMES & QUIZZES | THESAURUS | WORD OF THE DAY | FEATURES

trust

Dictionary Thesaurus

trust verb

trusted; trusting; trusts

Definition of *trust* (Entry 2 of 2)

transitive verb

1 a : to rely on the truthfulness or accuracy of : BELIEVE
// trust a rumor

b : to place confidence in : rely on
// a friend you can trust

c : to hope or expect confidently
// trusts that the problem will be resolved soon

2 a : to commit or place in one's care or keeping : ENTRUST

b : to permit to stay or go or to do something without fear or *misgiving*

"Once users start noticing typos and inconsistencies, they start losing trust in your ~~company~~. If your ~~company~~ can't take the time to ~~write~~ properly, why should they trust you...?"

- **John Saito**, Sr. Product Designer, Lattice

Case Study: Overview

T-MSIS Operations Dashboard
Outcomes-based Assessment



Case Study - Project Overview

Step 1

Each month, states submit eight files of Medicaid-related data to the CMS Transformed Medicaid Statistical Information System (T-MSIS).

Step 2

CMS uses the **T-MSIS Priority Issues (TPIs)** category system to assist states in identifying which gaps and errors in the data to address.

Step 3

States use T-MSIS Operations Dashboard tool to confirm data files were successfully submitted and to see what errors occurred.

T-MSIS Priority Issues > Outcomes Based Assessment (OBA) method

Case Study - Project Overview

The Challenge

Guide state users through a significant change.



The Goal

Content development for initial release and strategy for later on.



Build Trust

Consistent language, core messaging framework, user input, and thoughtful planning.

Case Study: Discovery

T-MSIS Operations Dashboard
Outcomes-based Assessment



Case Study - Discovery

Built trust with the existing team

- Comprised of CMS partners and other contractors
- CSC filled the content gap
- Project plan demonstrated how CSC would slot in and relieve other disciplines
- Set up time with UX and UI designers

Project Plan

Based on what we learned during Discovery, we recommend the following content strategy workflow for this project:

Step	Description	Timing	Examples
1	Content analysis. Identify and confirm areas of the existing OD and Data Quality Tool (DOT) experiences where current TPI-related content needs to be rethought, replaced, or removed.	To begin Friday 3/19. We'll see how far we get with a few sessions and reevaluate if needed. Estimate: Three weeks of twice a week working sessions.	Screen shots in Mural with stickies that are then synthesized into Confluence.
2	Determine requirements for content development and remediation.	Could be tackled along with Step 1. We will stay flexible and see how it goes.	<ol style="list-style-type: none"> 1. Replace all existing instances of the term "TPI" with "[TBD]". 2. Replace existing TPI Primers and descriptions with [TBD]. 3. Update all User Guides to feature the new screenshots and revise language so that it reflects the changes made.
3	Create a content dev remediation plan for e Using above example		
4	Incorporate the conte into the existing Agile		

Outcomes-based Categories Digital Content Strategy

The Content Support Center (CSC) aims to help address CMCS's urgent content problems quickly and effectively through our expertise in content strategy, Human-Centered Design (HCD), and CMCS policy.

Our content strategy practice is rooted in human-centered design and Agile methodologies. We iterate quickly, share progress and solicit feedback often. We operate with transparency, bring options to the table wherever possible, and collaborate so that our partners are involved in decision-making.

Risk Mitigation

When making significant changes might include additional content

- Communications plan to
- Example: deve
- Regulatory guidance; C

Project Objective

The content strategy for this project offers recommendations on how to create, manage, and maintain the content needed to enable the change from using T-MSIS Priority Items (TPIs) to Outcomes-Based Assessment Impact categories.

Timeframe

This content strategy assumes a four- to six-week timeframe to develop the holistic plan for a full integration of the outcomes-based categories into the existing experience. This is contingent upon our partners' availability and remains fully flexible.

Audience

- State technical representatives
- Researchers
- CMS (DSG)

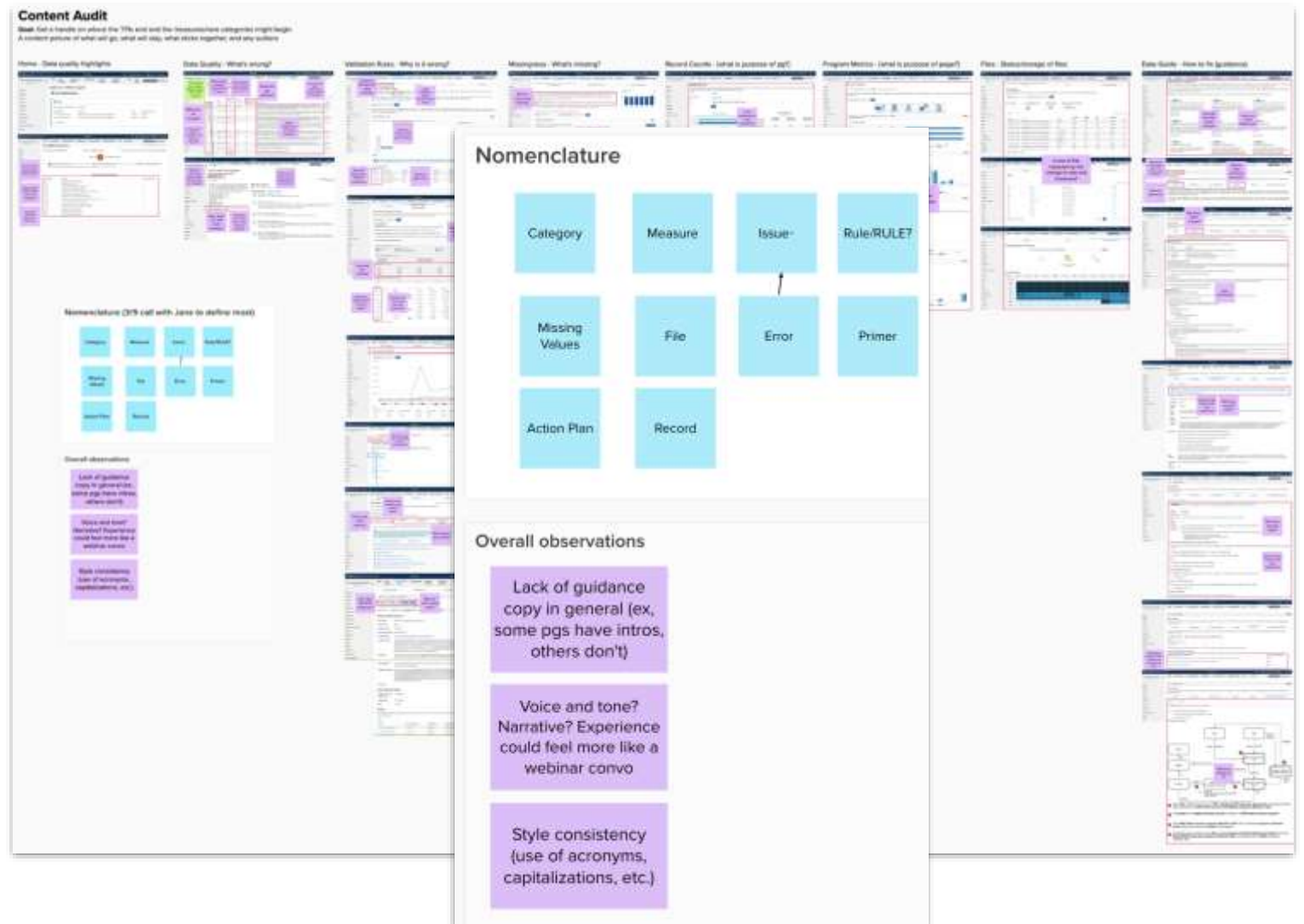
Stakeholders

A stakeholder map is a tool that lays out all the stakeholders of a product, project, or idea on one map. The key benefit is to get a visual representation of all the people who influence the project and how they connect.

Case Study - Discovery

Conducted Content Audit

- Know what you already have so you can figure out what users need
- Provides context for holistic planning that can be broken down into smaller efforts
- Great way for contractors to get up to speed

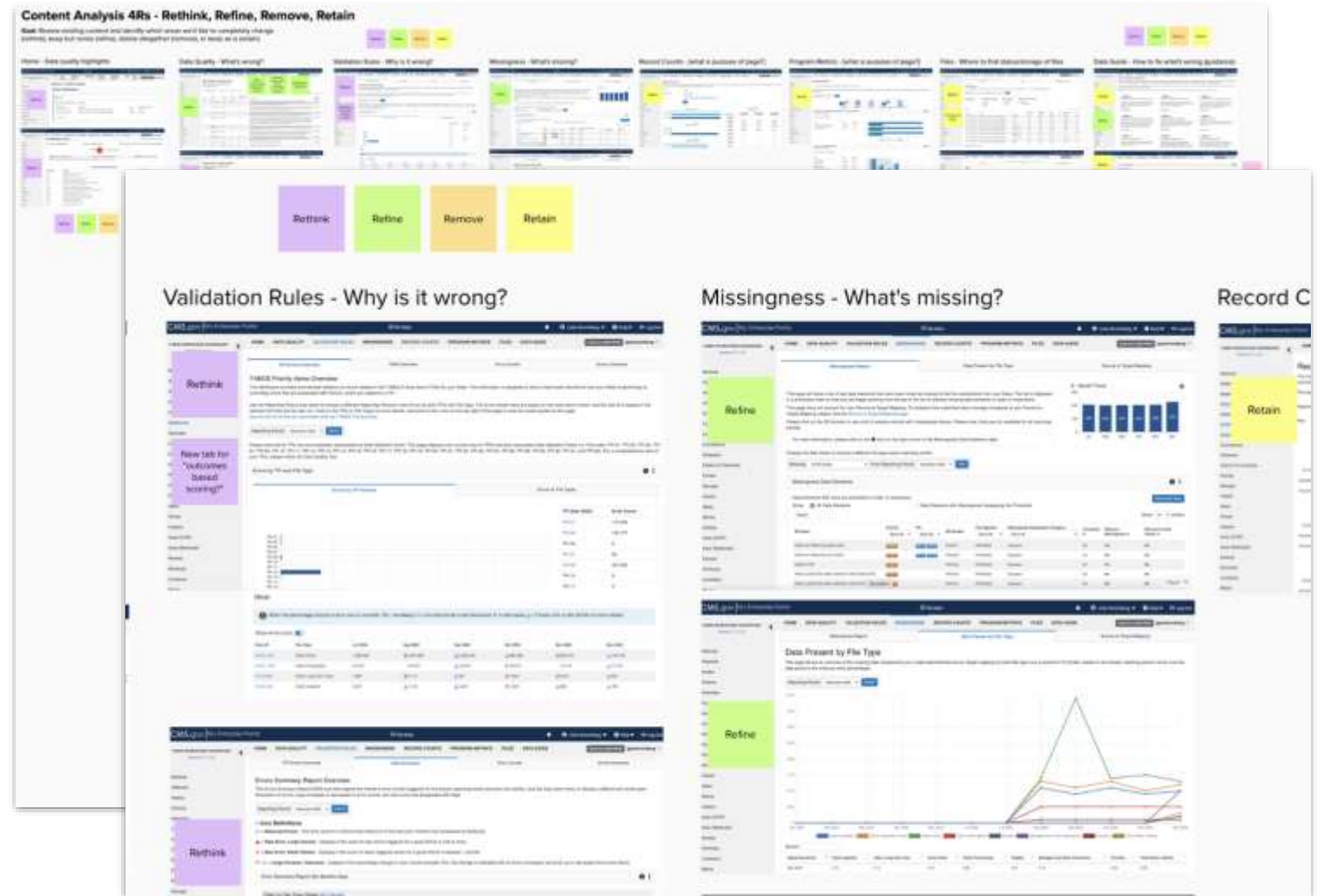


Case Study - Discovery

Facilitated Content Analysis 4r's Exercise

Reviewed content elements as a team and determined if each needed to be:

- **Rethought:** completely changed
- **Refined:** kept-but-revised
- **Removed:** deleted altogether
- **Retained:** kept as-is



Case Study: Design

T-MSIS Operations Dashboard
Outcomes-based Assessment



CMS.gov | My Enterprise Portal My Apps 🔔 Rosima Kapile 👤 Help 🔗 Log Out

HOME DATA QUALITY VALIDATION RULES MISSINGNESS RECORD COUNTS PROGRAM METRICS FILES DATA GUIDE

T-MSIS Priority Items

Reporting Month: May 2021 Updated on: July 08, 2021

TPI 1-32
5
TPI Categories Open

● 0-2 ● 3-5 ● 6+

Number of issues resolved by data fix in last report update: **4 issues**

Note: TPI Categories Open represents the number of TPis with open issues counted for the Medicaid.gov TPI map of.

[Download ALL DQ Issue Data \(.xlsx file\)](#)

Open TPI-Related DQ Issues

TPI Category	Number of Issues
TPI-16	1
TPI-18	1
TPI-30	1

Outcomes-Based Assessment (PROPOSED)

Reporting Month: May 2021 Updated on: July 08, 2021

Critical-Priority

100%

Target 100%

High-Priority

88%

Target 85%

Expenditures

88%

Target 85%

All three criteria must meet or exceed the target to comply with CMS requirements.

Your Assessment: IN COMPLIANCE

- 🔍 Critical-Priority Criteria ▼
- 🔍 High-Priority Criteria ▼
- 🔍 Expenditures Criteria ▼
- 🔍 View all Categories ▼

[Download ALL DQ Issue Data \(.xlsx file\)](#)

Case Study - Design

Drafted Terms and Definitions

- Helpful to ensure consistency and that the same terms are used across channels
- Collaborative effort involving the whole team with content strategist as lead

Terms & Definitions

A list of words used when talking about Outcomes-Based Assessment, along with what they mean and the relationship between them. Helps to ensure everyone involved is "speaking the same language."

FRAMEWORK

T-MSIS Priority Item (TPI) - current categorical system for assessing and prioritizing T-MSIS data quality. Numbers-based. There are 32 TPI categories.

Outcomes-Based Assessment - future categorical system (starting 2022) for assessing and prioritizing T-MSIS data quality. Content-based. There are eight file categories:

- Claims Files: IP (In Patient), LT (Long Term Care), OT (Other), RX (Prescriptions)
- Non-Claims Files: ELG (Eligibility), PRV (Provider), MCR (Managed Care), and TPL (Third Party Liability)

Format rules:

- When using full name: Hyphen between first two words; all three words capitalized
- In body copy: First mention, full name first mention; abbreviate OBA thereafter
- In headlines: Full name (if space permits)

DATA QUALITY ASSESSMENT & TRACKING

Criteria -

Rules - automated, line by line data check (e.g., bene birth date) assessed through the OD. Rules have errors. Lower priority for states to fix. Travels with measures.

Measures - non-automated, inferential data check; holistic, provides context to get the full picture of the data problem (e.g., data patterns). Measures have issues. Highest priority to fix; appear on State Data Quality Monthly Tracking Report and could impact funding. Complements rules.

Issues - if a measure is flagged problematic

Errors - a violation of a rule

Tiers - a way of categorizing rules; generally more for dev-related needs, less themed

Data Quality Score - indicator of a state's success at meeting CMS expectations for data compliance. Noted by color: red, blue, yellow.

State Data Quality Monthly Tracking Report - how CMS communicates T-MSIS data quality issues to states. For states, report is the "gold source" for all flagged data quality issues and how to resolve them. Report is tied to the assessment map and state funding. Contains the same information as in the OD.

State Plan of Action (SPOA) - where data quality issues are communicated and documented. For example, states may provide evidence where data is accurate and Mathematica may come back and vet it. "This is a source of our truth."

Case Study - Design

Created Messaging Framework

- A method for identifying primary and secondary messaging
- Serves as a “single source” to avoid making edits in multiple places
- Messaging can be used across channels

<p>What to expect</p> <ul style="list-style-type: none">• additional details to help states understand the impact of the change• can be expanded as more content areas are determined• leveraged for FAQ development	<p>What's not changing:</p> <ul style="list-style-type: none">• CMS will continue to communicate data quality issues to you in your data quality report.• The data quality measures and validation rules that may appear in your data quality report, the structure of the data quality report, and the frequency of updates to your report will not change with this proposed assessment method. <p>What is changing:</p> <ul style="list-style-type: none">• OBA uses the same data quality measures and rules included in TPis <i>but organizes them into new categories that align with the data content</i>. This can help you better identify sources of your data quality issues.• Your OBA compliance assessment uses three criteria: Issues considered Critical-
<p>Messaging Framework (Master)</p> <p>Why a messaging framework:</p> <ul style="list-style-type: none">• Provides a concise, consistent set of messages about OBA for use in communications and the Operations Dashboard• Based on human-centered design content principles for clear communications about the what, why and how, so users can feel more comfortable with the changes<ul style="list-style-type: none">• Tone and style: Direct, reassuring• Primary audience is State Technical Representatives familiar with or new to the OD; also helps researchers and DSG employees with consistent wording about the changes	
<p>Primary statement</p> <p>What's happening and when</p> <ul style="list-style-type: none">• most important information states need to know; the why• high level, just the facts; can be used across the board• can be a 2-part statement	<p>Based on state feedback, CMS is updating our methodology for T-MSIS data quality assessment. The proposed method we're exploring is called the Outcomes-Based Assessment (OBA).</p> <p>OBA introduces changes to help you better identify sources of your data quality issues. It will eventually replace T-MSIS Priority Items (TPis). We're working toward a release date in early 2022.</p>
	<p>your data quality report - only those designated as critical or high priority.</p> <ul style="list-style-type: none">• Looking ahead, expect to see additional ways to visualize your T-MSIS data quality on the Operations Dashboard that are not included in OBA, for example:<ul style="list-style-type: none">• Overall Data Quality, based on <i>all</i> data quality measures and validation rules that may appear on your state tracking report, including medium and low priority issues. This is meant to be informative and provide a holistic view of your state's data quality.• File-based Score

Case Study - Design

Developed and Tested Content

- Based on Terms and Definitions, Messaging Framework
- Tested with state users (remote moderated)

The screenshot shows the CMS.gov My Enterprise Portal interface. The top navigation bar includes links for HOME, DATA QUALITY, VALIDATION RULES, MESSAGING, RECORD COUNTS, PROGRAM METRICS, FILES, and DATA GUIDE. The main content area is divided into two panels. The left panel, titled 'T-MSIS Priority Items', shows a reporting month of May 2021, updated on July 08, 2021. It features a circular gauge for 'TPI 1-32' with a value of 5, and a bar chart for 'TPI Categories Open' with values 0-2, 3-5, and 6-. Below this, it states 'Number of Issues resolved by data fix in last report update: 4 Issues' and provides a 'Download ALL DQ Issue Data (.xlsx file)' button. A table titled 'Open TPI-Related DQ Issues' lists categories and their counts: TPI-15 (1), TPI-16 (1), and TPI-3A (1). The right panel, titled 'Outcomes-Based Assessment (PROPOSED)', shows a reporting month of May 2021, updated on July 08, 2021. It displays three criteria: Critical-Priority (100% target, 100% achieved), High-Priority (98% target, 98% achieved), and Expenditures (98% target, 98% achieved). A message states 'All three criteria must meet or exceed the target to comply with CMS requirements.' and 'Your Assessment: IN COMPLIANCE'. It also includes a 'Download ALL DQ Issue Data (.xlsx file)' button and a 'View all Categories' dropdown.

This section provides a detailed view of the 'Outcomes-Based Assessment (PROPOSED)' for May 2021, updated on December 25, 2021. It includes a 'Read this quick overview first!' section with key points: 'You want to assess using CMS prior 2021: You're sharing a version that you can work with if you're available. CMS will eventually replace T-MSIS Priority Items (TPI) with the new categories. CMS will use the same data quality measures and rules included in TPI, but organized into new categories that align with the data context. You can help you better identify causes of your data quality issues.' and 'Your assessment uses three criteria: issues considered Critical-Priority and High-Priority, and a subset of high-priority issues tagged in the Expenditures category.' Below this, three criteria are detailed: 'Critical-Priority Criteria' (100% target, 100% achieved), 'High-Priority Criteria' (98% target, 98% achieved), and 'Expenditures Criteria' (98% target, 98% achieved). Each criterion includes a 'Why you meet the target' section, a 'Why this criteria is important' section, and a 'How it's calculated' section. The 'Expenditures Criteria' section also includes a table of categories and their applicable files.

Category	Applicable File
File Integrity	AI (MS)
Beneficiary Demographics	BI (MS)
Beneficiary Eligibility	EL (MS)
Program Participation	PP (MS)
Provider Characteristics	PR (MS)
Provider Enrollment	PE (MS)
Provider Identifiers	PI (MS)
Managed Care File	MC (MS)
Expenditures	EX (MS)
Provider Information	AI (MS)
Utilization	AI (MS)

Case Study - Design

Assisted with Detailed Q&A

- Collaborated with Mathematica partners to develop
- Messaging Framework served as initial baseline

OBA Q&A (Draft)

1. What is OBA?
 - Outcomes Based Assessment, or OBA, is an improved assessment framework to review T-MSIS data quality. This will likely replace the TPI framework (T-MSIS Priority Items) beginning in 2022.
 - OBA will assess states on around 550 high and critical priority DQ checks (measures and rules). These individual checks will include the same checks that are used as a part of the TPI assessment. However, rather than "TPI categories", the checks will be grouped into intuitive categories based on file and topic area.
2. What changes can I expect with OBA?
 - **What is changing:**
 - The main change is the introduction of OBA categories. OBA uses the same data quality measures and rules included in TPIs *but organizes them into new categories that align with the data content*. This can help states better identify underlying patterns and causes of data quality issues.
 - OBA also introduces a new data quality review framework that is based on the number of open data quality issues rather than the number of open categories of issues (i.e. TPI).
 - **What's not changing:**
 - CMS will continue to communicate data quality issues to states in the state data quality report on the Operations Dashboard.
 - The data quality measures and validation rules that may appear in the state data quality report, the structure of the data quality report, and the frequency of updates to the report will not change with this proposed assessment method.
3. Why is CMS implementing a new T-MSIS DQ assessment framework?
 - OBA is an improved assessment framework proposed in response to state and other stakeholder feedback and is intended to be a more accurate assessment of a state's data quality.
 - Under the TPI framework, which assesses data quality based on the number of open categories, states with 1 or 20 data quality issues open under the same TPI category would be assessed equally, and a state with 5 open TPI categories with one open issue each would be assessed more poorly than a state with 10 open issues under one TPI category. The OBA framework assesses data quality based on the number of open *issues*, which provides a more accurate and fair assessment of data quality.
 - OBA also incorporates a "critical" issue priority, which enables states to focus on fixing the most severe data quality issues.
4. When and where can I see my state's OBA result?
 - The T-MSIS Operations Dashboard (OD) homepage will show a "preview" of your OBA results starting [July 23, 2021]. This new section will appear next to your TPI results. This preview is being shared ahead of [OBA compliance] so states and stakeholders have time to explore the new methodology and ask questions.
5. How long until OBA is used in my APD?
 - States will continue to be evaluated on TPI at least through December 31, 2021. OBA is anticipated to be incorporated into APD's starting in the first quarter of 2022. Compliance actions based on OBA are anticipated to begin late summer 2022, at the earliest.
6. How is my assessment calculated?
 - OBA uses three criteria to review your state's data quality: OBA reviews issues considered Critical-Priority, issues considered High-Priority, and a subset of high-priority issues tagged in the Expenditures category. States must meet or exceed the target for all three criteria.
 - 1 - Critical-Priority Criteria – Target: 100%
 - The percentage of critical data quality checks that indicate there is no potential data quality issue must be 100%, i.e. the state must have zero open critical issues to meet this criteria.
 - 2 - High-Priority Criteria – Target 99%
 - The percentage of high priority checks (of the total universe of high priority checks) that indicate there is no potential data quality issue must be 99% or higher. In other words, the state must have fewer than 1% of the high priority data quality checks flagged as a potential data quality issue on their data quality report to meet this criteria.
 - 3 - Expenditures Criteria – Target 95%

Case Study - Design

Revised User Support Guide

- Incorporated Messaging Framework
- Highlighted technical and design updates

Outcomes-Based Assessment (OBA) Changes

A few changes were made to the Data Quality Tracking Report based on the proposed Outcomes-Based Assessment methodology.

Three criteria make up your assessment: Issues considered "Critical-Priority" and "High-Priority," and a subset of high-priority issues tagged in the "Expenditures" category. For now, Expenditures is the only category assessed as a separate criteria in determining your OBA results.

- Filter buttons allow you to view Critical, High-Priority, Expenditure, or All OBA issues
- You can also use the view the full "Data Quality Report" using the link.

Data Quality Tracking Report

Reporting Period: May 2021

Filters for Outcomes-Based Assessment View the full Data Quality Report

- See Critical Issues (Your score is 100%)
- See High-Priority Issues (Your score is 80%)
- See Expenditure Issues (Your score is 91%)
- See All OBA Issues (You are in compliance)

OBA introduces changes to help you better identify sources of your data quality issues. It will eventually replace T-MSIS Priority Items (TPIs).



- The temporary blue box offers information about OBA and what's happening when. The "x" in the upper right corner dismisses it.



This next area allows you to review the percentages related to each OBA criteria.

Three criteria make up your assessment: Issues considered "Critical-Priority" and "High-Priority," and a subset of high-priority issues tagged in the "Expenditures" category. For now, Expenditures is the only category assessed as a separate criteria in determining your OBA results.

- View the reporting month and when the information was last updated.
- To view your full list of issues related to a respective assessment criteria, click the button showing its percentage.



Additional details on each assessment criteria and categories are also provided.

- Clicking on the respective headings will open a drawer that reveals details about that assessment criteria.



Case Study: Communications and Governance

T-MSIS Operations Dashboard
Outcomes-based Assessment



Case Study - Communications

Prepared Communications Plan Template

- Initial release and post-MVP templates created
- Allowed team to consider what would be needed in both short- and long-term

Preview Phase (June - October 2021)
"OBA now on OD"

Strategy
"CMS is exploring this proposed method of reviewing data quality"

	Strategy	Activities	Timeframe	Success Criteria
1	Support Site Announcement	Draft announcement	Internal July 2 (internal testing) States July 23 (all states, comms 7/22)	Announcement shared through State Support Site.
2	Presentation Slides	Work with presenters to draft slides based on messaging framework if desired	Mathematica will handle as needed	Presentation complete and given.
3	FAQ/Long-form Description/More About OBA (internal and external versions)	Draft document taking into consideration different needs of internal and external audiences	Mathematica will handle (Fearless can assist)	FAQ completed and shared.
4	1:1 State UX Meetings (prototype sharing) (not TA calls)	Share directly with states.	March-June	States review prototype and ask questions.

Case Study - Communications

Wrote State Support Site Announcements

- Let states know what changes were coming
- Linked to FAQ
- Based on Messaging Framework

OBA State Support Site Announcement (Draft)

This is the initial proposed copy approach for this post

CMS is Exploring a New T-MSIS DQ Assessment. Here's What To Expect.

July X, 2021

[OTHER TITLE OPTIONS:]

CMS Update on the Proposed "Outcomes-Based Assessment"

Introducing Outcomes-Based Assessment: What You Need to Know.

[MESSAGE:]

Based on state feedback, CMS is updating our approach for T-MSIS data quality assessment. The proposed method we're exploring is called **Outcomes-Based Assessment (OBA)**.

OBA introduces changes to help states better identify sources of data quality issues.

Here are four things to know about OBA:

1. **OBA will eventually replace T-MSIS Priority Items (TPI).** We're working toward a release date in early 2022.
2. **Get a sneak peek starting [DATE]:** The T-MSIS Operations Dashboard (OD) home page will show a "preview" of your state's OBA results. This new section will appear next to your TPI results. We're sharing a version of OBA now so you have time to work with it and ask questions. *You'll continue to be evaluated on TPI through December 31, 2021.*
3. **New categories, same data quality checks.** OBA uses the same data quality measures and rules included in TPI, but organizes them into new categories that align with the data content. *You'll be able to see the full list of OBA categories on the OD starting [DATE].*
4. **Three criteria make up your assessment:** Issues considered "Critical-Priority" and "High-Priority," and a subset of high-priority issues tagged in the "Expenditures" category. *For now, Expenditures is the only category assessed as a separate criteria in determining your OBA results.*

How to learn more:

[Check this FAQ](#) for more information or talk with your DQ TA.

Remember, you can preview OBA on the OD starting [DATE]. Look under the **Home** tab, next to your TPI results.

This is a *lighter, alternate copy approach* that could work based on the timing of the post and launch date

Your T-MSIS Operations Dashboard Looks Different. Here's Why.

Starting [DATE], the OD home page will include a new section to introduce you to **Outcomes-Based Assessment (OBA)**. OBA is the proposed method CMS is exploring for T-MSIS data quality assessment.

OBA can help states better identify sources of data quality issues. We're sharing a version on the OD now so you have time to work with it and

Case Study - Governance

Created Content Remediation Plan Template

- All references to TPis will need to be replaced in 2022
- Allows team to identify all areas where TPI content appears
- Resources can then be assigned to manage the remediation

Post-MVP Content Remediation

Content remediation is the process through which existing content referencing TPis is identified, removed, and replaced with OBS content. This process first involves an audit to identify where TPI content is located. Typically, this is accomplished using a spreadsheet. Or, it could be completed on Confluence as seen below.

Then, a plan must be developed for replacement. Will one person revise the content? Multiple people? Does specific direction need to be provided? Typically, this is added to the audit spreadsheet. Or, it can be a process all its own.

Operations Dashboard

Screen	Actions Needed	Assigned To
General	<ul style="list-style-type: none">• When does each state see OBA-only view?• Where would states find historical TPI information?• Some type of official announcement needed to state that they are/will be transitioning to OBA assessment. (outside OD/DQT)	
Home Dashboard	Remove TPI module and expand OBA module	
Data Quality Tracking Report	Make sure TPis no longer appear in columns and drop-downs	
Data Quality Tracking Report Issue Pages	Remove all references to TPis and [REPLACE WITH?]	
TPI Overview	Determine the purpose of this screen. Should it stay? If it needs to remain accessible for archival purposes (Use case: States need to refer back to older data), how should the messaging change with OBA is the only assessment method.	
ESR Overview	Consider how the filter needs to change once OBA is the	

Case Study: Conclusion

T-MSIS Operations Dashboard
Outcomes-based Assessment



“Trust is the glue of life. **It's the most essential ingredient in effective communication.** It's the foundational principle that holds all relationships.”

- Steven Covey

**THANK
YOU!**